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BOARD OF NATURAL RESOURCES COLSTRIP HEARINGS

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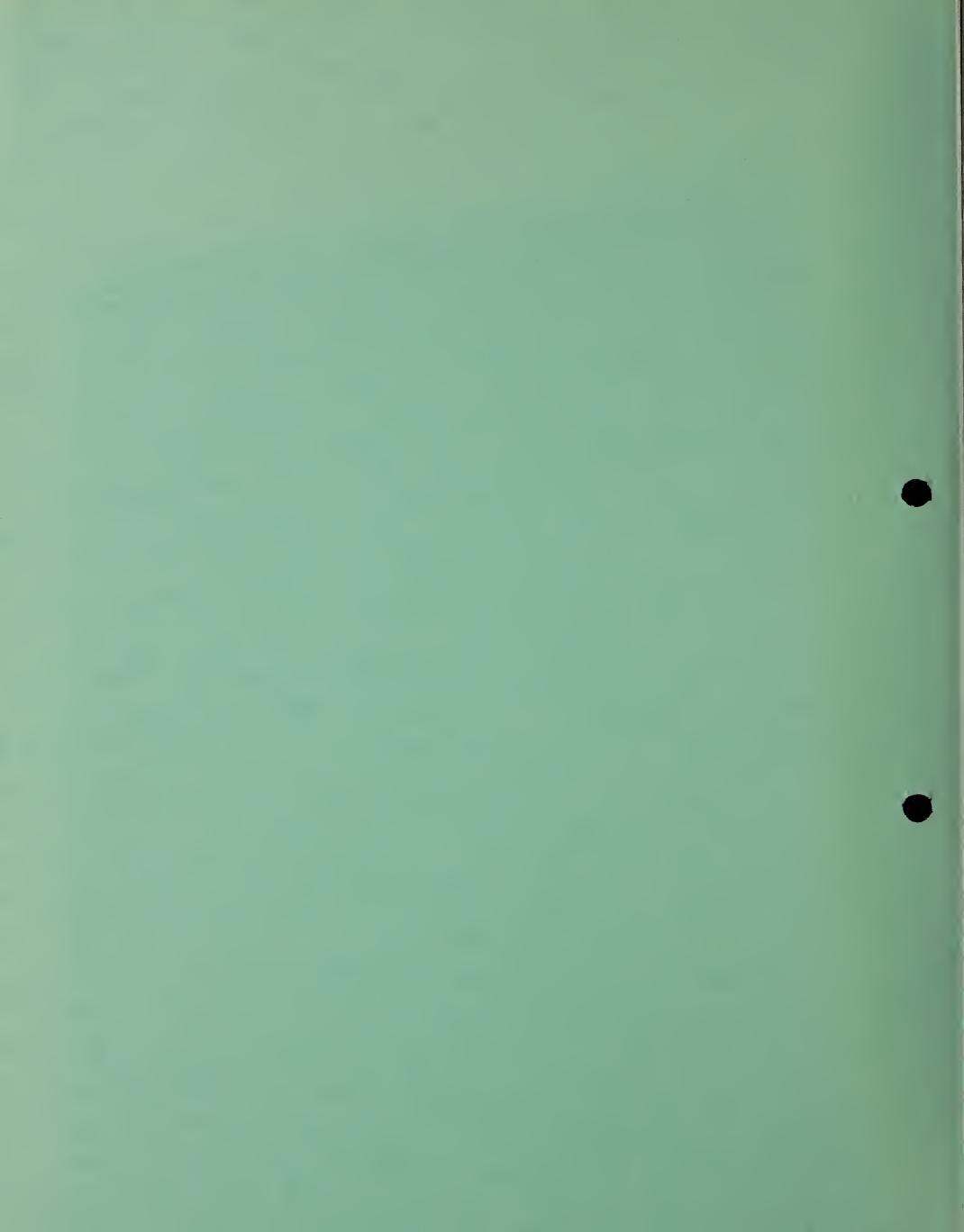
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VOLUME Z

TRANScript of Proceedings

February 9, 1976



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MONDAY, FEBRUARY 9, 1976

The hearing reconvened at 1:10 P.M. on Monday, February 9, 1976, in the Chambers of the Montana House of Representatives, State Capitol, Helena, Montana.

The Honorable Carl M. Davis, Hearings Examiner, presided over the proceedings.

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APPEARANCES:

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Applicants:

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William M. Bellingham, Esq. John Ross, Esq.

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Department of Natural Resources and Conservation:

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Arden E. Shenker, Esq. Donald MacIntyre, Esq.

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Northern Cheyenne Tribe, Inc.:

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Peter Michael Meloy, Esq.

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The following proceedings were had:

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HEARINGS EXAMINER: Are the parties ready to proceed?

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MR. BELLINGHAM: The applicants are ready, sir.

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MR. SHENKER: The Department of Natural Resources is ready.

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JAMES B. SPRING, called as a witness by the Applicants, having been first duly sworn upon his oath, both as to his written direct testimony and as to the oral testimony to follow, was

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direct testimony and as to the oral testimony to fol

examined and testified as follows:

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MR. BELLINGHAM: A copy of the written testimony of James B. Spring has been turned over to the court reporter, and at this time we offer into evidence Applicants' Exhibits 38 through 46-A, 46-B, 46-C, and 46-D, inclusive.

HEARINGS EXAMINER: Very well. We'll reserve any ruling until after the cross-examination.

(THE WRITTEN DIRECT TESTIMONY OF MR. JAMES B. SPRING WAS DIRECTED TO BE INSERTED AT THIS POINT.)

My name is James B. Spring and my home address is 3108

Ramada Drive, Billings, Montana. I am 43 years of age and am

president of Christian, Spring, Sielbach & Associates, consulting

engineers, surveyors and photogrammetric engineers, of Billings,

Montana. Our office address is 2020 Grand Avenue, Billings,

Montana.

I attended high school at Sheridan, Montana, and studied part-time at the University of Alaska. I was employed as a surveyor by Philleo Engineering Service in Fairbanks, Alaska, for a period of five years, and by Sage Engineers and Land Planners for four years. In 1959, I was one of the founders of Atlas Engineers, Inc. and for six years functioned as president. In 1966, L. T. Christian and I formed the consulting engineering and surveying firm of Christian, Spring & Associates, which became Christian, Spring, Sielbach & Associates in 1963.

I am a Registered Land Surveyor in Montana, Wyoming and Colorado, and I presently function as president and general manager of Christian, Spring, Sielbach & Associates. Our firm numbers from 60 to 70 full time employees and has been associated with a wide variety of projects throughout the years. Some of our more noteworthy projects include:

A major land development program for Forbes, Inc. in southwestern Colorado. More than 10,000 recreational housing lots are included in this development, together with many recreational amenities and a large scale open space greenbelt area.

The design and implementation of industrial parks in Crow Agency, Browning, Poplar, Butte, Ft. Belknap, Havre and Billings, Montana.

Street, road and highway projects in Browning, Lame
Deer, Ft. Belknap, Hardin, Crow Agency, Glendive (Makoshika
State Park) and Billings, all in Montana, and Ft. Garland,
Colorado.

Comprehensive Utility Study and/or Facility Plan (overall sewage treatment plan) for Sheridan, Colstrip, Livingston, Browning, Poplar, Deer Lodge and Big Horn National Park, all in Montana; Lovell, Wyoming, and Custer State Park, South Dakota; and El Salvador, San Salvador.

Design and implementation of utility system, water treatment or waste water treatment facilities at Ft. Belknap, Poplar, Livingston, Crow Agency, St. Marys Lake, Gregson, Havre, Browning, Miles City, Lame Deer, Rocky Boys Indian Reservation, Big Timber, Pablo, Dixon, Yellowstone National Park and Billings, all in Montana, and Grand Teton Lodge Company, Jackson, Wyoming.

Exploration and route surveys for Johns-Manville, Inc., Western Energy Co., Permian Corporation, Bonneville Power Administration, Continental Oil Company, Montana Power Company, Western Oil Transportation, Northern Pacific Railroad, Anaconda Mining Company, Wyo-Ben Products, Inc., Amax Coal Company, Pacific Poewr and Light Co., and Tenneco Coal Company in Montana, Wyoming and Washington.

During February of 1973, Christian, Spring, Sielbach & Associates along with two other Billings firms were hired by Western Energy Company, a wholly owned subsidiary of The Montana Power Company, to provide engineering, architectural and landscape planning services for the town of Colstrip. Western Energy Company was incorporated in 1966 to operate and maintain the Colstrip properties which had been acquired earlier by The Montana Power Company. The Colstrip properties were assigned at that time to Western Energy Company.

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The reason for Western Energy's hiring of our firm, along with the two others, was basically to implement a general master plan which had been prepared by Ken R. White Company of Denver, Colorado, previous to the February, 1973, date. This was done to provide for the orderly development of Colstrip. The master plan of Ken T. White Company appears as Applicants' Exhibit No. 37. In order to implement the plan, a joint venture was instituted consisting of three Billings, Montana, firms, our firm of Christian, Spring, Sielbach & Associates, the firm of Wirth Associates, and the firm of Drake, Gustafson & Associates. Our firm was charged primarly with the civil engineering, Wirth Associates was charged primarily with the final master plan and landscape planning, and Drake, Gustafson & Associates was charged primarily with the architectural services. All three firms were involved in the refinement and practical application of the overall master plan.

The firm of Wirth Associates was established in 1961 by
Mr. Theodore J. Wirth to provide a unified professional approach
to the ever increasing concerns regarding the relations between

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people, land use, and the natural environment.

The current, in-house staff of Wirth Associates is comprised of a professional group of over twenty landscape architects, architects, planners, and other professions, and a technical staff of approximately twenty.

Wirth Associates has been involved in a broad scope of natural resource and land planning projects in every region of the United States. These range from general urban and rural land use planning to park and recreational projects, university campus design, resort development, power plant and transmission line planning, visitor information centers, and various Environmental Impact Reports and Statements.

The firm of Drake, Gustafson & Associates was founded in Billings, Montana, in 1955, to practice architecture. The firm now is comprised of the two principals, five registered, graduate architects and eight technicians.

Since the formation of the firm, the clientele has grown to include various agencies of the United States Government, institutional, commercial and private interests. The projects completed to date have included banks, schools, motels, shopping centers, churches, hospitals, publishing facilities, office buildings, restaurants, condominiums, apartment buildings and many private residences.

A brief chronological history of the town of Colstrip follows:

1923 - Construction began on town of Colstrip.

1924 - Coal mine opened by Northern Pacific Railroad.

1	1923 to 1950 - Town construction period, heaviest activities are in late 1920's and early 1940's and are associated
2	with the production of coal.
3	1958 - Coal mining ceases due to switch to diesel loco-motives.
4	1959 - Montana Power Company purchased mining machinery,
5	coal leases and town of Colstrip.
6	1966 - Western Energy Company incorporated as a wholly owned subsidiary of Montana Power Company, and
7	Colstrip properties, including the town, were conveyed to it by Montana Power.
8	1968 - Mining operations re-established.
9	1971 - Sixty-unit mobile home park constructed.
0	
1	- Ten-acre surface area sewage treatment lagoon constructed.
2	1972 - Sixty-eight unit mobile home park constructed
3	(completed in 1973).
4	- Five hundred thousand gallon storage tank is constructed.
5	- Seventy-five thousand gallon water storage tank is constructed at mine office, replacing old wood tank.
6	February 15, 1973 - First meeting of joint venture consisting
7	of Christian, Spring, Sielbach & Associates, Wirth Associates and Drake, Gustafson & Associates.
9	February 20, 1973 - Began mapping for town project.
20	February 20 to March 24, 1973 - Joint venture worked to develop an "architectural character" for the town
2.1	expansion and worked on plan for multi-family housing. Specific attention given to the commercial center -
22	motel portion of the plan.
23	March 24, 1973 - Received authorization from Martin White,
24	Western Energy Company project manager, covering the following:
25	1. Computer study of existing and proposed utility systems.
26	2. Testing of existing water system.
27	3. T.V. inspection of sewer mains and refurbishing
28	where required. 4 Overall drainage area study -3934-
	4. Overall drainage area study3934-

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1 5. Study of stick-built, modular and other types of housing to determine if occupancy by July, 1973, 2 is feasible. 3 Development of overall Master Plan for Colstrip. 4 April 17, 1973 - Received bids on modular motel units (20), . Kober Construction was low bidder. This was the first 5 contract for construction after joint venture began operation. 6 May, 1973 - Bids were received to do the motel site work 7 (to include foundation, stairs, roof, etc.) (Jimco Construction, Inc. was awarded the contract). 8 - Bids were received to build six 4-plex units 9 (24 apartments) (Eaton & Yost Construction Co. was awarded the contract). 10 June - 1973 - Construction continued on motel and 4-plex 11 units. 12 July, 1973 - Eaton & Yost Construction Co. 4-plex contract extended to include another three 4-plex units (total 13 36 apartments). 14 - Bids were received to provide water distribution system and sewage collection system to serve new motel 15 and 4-plex units and proposed commercial center, bank, service station, fire and police station and community 16 center. (COP Construction Co. was awarded the contract.) 17 August, 1973 - Construction continued on 4-plex units and 18 utility systems. 19 September, 1973 - Contract for the construction of 15 singlefamily houses is awarded to Boise Cascade Corporation 20 21 - Eaton & Yost Construction Co. is awarded 22 contract for five single family houses 23 October, 1973 - COP Construction Co. is low bidder on site 24 work, paving and storm drainage project. Project is to provide streets and parking lots and storm drainage for commercial center, 4-plex housing and 15 unit housing area. 26 A pedestrian underpass and a portion of the bike path system were also included in the project. 27 28

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1	- A contract was negotiated with COP Con-
2	struction Co. to provide a 10" water main and 26 individual services on the east side of town.
3	November, 1973 - A contract was negotiated with COP
4	Construction Co. to provide a sanitary sewer system in the 15 unit housing area.
5	December, 1973 - Bids were received for the construction of the Commercial Center, which included a grocery
67	store, restaurant, hardware store, doctor and dentist facilities, post office, drug store, offices and general merchandise.
8	- A contract was negotiated with COP
9	Construction Co. to provide a 10" and 12" water main on the west side of town, 15 individual water services and sanitary sewer mains.
10	January, 1974 - Construction of 35 houses was awarded to
11	Kober Construction. Houses are of modular construction
12 13	February, 1974 - Construction continues on various contracts, as weather permits.
14	- Construction of Lutheran Church is begun. Labor is provided by volunteer workers.
15	March, 1974 - Construction continues as weather permits.
16 17	- Contract is awarded for the construction of a 2,000 square foot steel office building for Western Energy Company. Palmer Steel is contractor.
18 19	April, 1974 - Construction activity in all phases picks up due to improving weather conditions.
20 21	May, 1974 - COP Construction Co. is low bidder on north end street paving, water distribution system, sewage collection system, storm drainage improvements. Project also includes the same entities in the south 8-plex area, but on a smaller scale.
22	- Eaton & Yost Construction Co. is awarded 14
23	more single family houses.
2425	- George Matz is awarded a landscaping contract in the 4-plex area.
26 27	May 6, 1974 - Carpenters union goes on strike which precipitates other strikes. By May 17, 1974, all contractors in the Colstrip area are shut down because of the strike.
28	June 27, 1974 - Most contractors resume work upon cessation of strike.
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1	July, 1974 - Construction in all phases is in full swing.
2	- Contract entered into with COP Construction Co. to build a 38 unit mobile home court
3	
4	August, 1974 - 15 Additional single family houses awarded to Eaton & Yost Construction Co.
5	- Three 8-plex units are awarded to Eaton &
6	Yost Construction Co.
7 8	September-November, 1974 - Construction continues in all phases.
9	December, 1974 - Kober Construction is awarded ten additional single ramily houses.
0	- Eaton & Yost Construction Co. is awarded two additional houses.
2	January, 1975 - Preliminary subdivision plats of Colstrip are approved by the County Commissioners, Rosebud County
3	- Construction contract for water treatment plant transmission main awarded to COP Construction Co.
5	February, 1975 - Contract awarded for the construction of the water treatment plant to Phil Morrow, Contractor.
7	- Construction continues as weather permits.
8	February 5, 1975 - Prepared a drawing and legal description of a proposed mobile home park site immediately south of the Colstrip townsite proper.
20	March, 1975 - Construction continues as weather permits.
.0	March 19, 1975 - Prepared an exhibit showing areas available within Colstrip townsite for additional churches
2	
23	April, 1975 - Construction activity in all phases is in full swing.
25	April 22, 1975 - A Certificate of Dedication of Colstrip Townsite, Sheets 1 through 4, is prepared and sent to Mr. John Carl, Attorney, Western Energy Company.
27	May, 1975 - Construction plans and specifications for site work, utilities and parking lots for two additional 4-plex housing units are completed and agreement for.
	-83937-

1 performing said work is negotiated with COP Construction Company. 2 - The 4-plex buildings are awarded to Kober 3 Construction Co. after a competitive bid. June, 1975 - Flood plain data is transmitted to Mr. James . T. Slavin, appraiser, Spokane, Washington. Mr. Slavin 5 is an independent appraiser reviewing the Colstrip land values as part of the Bureau of Outdoor Recreation 6 plan to participate in the development of the Colstrip park system. 7 - Construction of Community Center begins. 8 July, 1975 - Construction plans and specifications are begun 9 for a 30 unit mobile home park immediately south of the Colstrip townsite. 10 August, 1975 - Bids are received for the construction of the 11 proposed 30 unit mobile home court. COP Construction submits the low bid. 12 - All paving within townsite is completed. 13 August 4, 1975 - Plats covering Colstrip townsite, sheets 14 1 through 5, filed in the office of the County Clerk and Recorder, Rosebud County, Montana. The plats substantially conform to the Master Plan prepared by the 15 joint venture (Applicants' Exhibit No. 38) with the 16 exception of minor deviations in the location of various facilities. 17 September 4; 1975 - Cost estimates are prepared and sub-18 mitted to Western Energy Co. for the construction of the following: water treatment plant expansion, 19 sewage treatment facility expansion, Armells Creek improvements, Willow Street intersection completion and 20 the reconstruction of Pine Street. These cost estimates prepared for the proposed budget for year 1976. 21 September 8, 1975 - Transmitted to Mr. John Carl, Attorney, Montana Power Company, prints showing existing Lutheran 22 Church site (Block 25, Colstrip Townsite, Sheet No. 3) 23 and proposed Mormon Church site (Block 47, Colstrip Townsite, Sheet No. 5). 24 October 2, 1975 - Mike Potter, Wirth Associates, prepares 25 a plan showing proposed expansion of the Colstrip Commercial Center area. The plan includes a theater, grocery store and several smaller shops. 26 27 October, 1975 - Prepared a plan showing what water and sewer main alterations will be necessary should pro-28 posed Commercial Center expansion be implemented. -3938--9-

November 7, 1973 - Prepared drawings and legal descriptions of Community Center site (portion of Tract 11, Colstrip Townsite, Sheet No. 1) and proposed storage yard (portion of Tract 18, Colstrip Townsite, Sheet No. 5).

November 18, 1975 - transmitted revised drawing and legal description of proposed service station site to Western Energy Company (Block 31, Colstrip Townsite, Sheet No. 1).

November 26, 1975 - Transmitted proposed Armells Creek channel change data to Western Energy Company, Colstrip.

December 1, 1975 - Joint venture disbanded.

December 9, 1975 - Last joint venture meeting conducted to finalize remaining details.

As noted above, the joint venture was disbanded as of December 1, 1975 because the purposes for which it was formed had been completed. The three entities comprising the joint venture, however, will continue to do work for Western Energy Company at the town of Colstrip but on an individual contract basis, as requested.

As of the end of December, 1975, approximately 80% of the master plan for the town of Colstrip prepared by the joint venture had been completed insofar as construction was concerned. Items which remain to be completed as of December 24, 1975 are as follows:

Community Center - complete interior and exterior finishing.

Landscaping - various housing areas are not landscaped as yet, although the contracts have been awarded. This work should be completed in the spring of 1976.

Landscaping - the landscaping of parks is being performed in conjunction with the Bureau of Outdoor Recreation. All park amenities and landscaping should be completed by fall, 1976.

Housing - there are 61 vacant lots remaining in the north end of Colstrip. Forty-two of these lots require utilities and 38 require street improvements. It is expected that all of these lots will be developed by private builders, rather than by Western Energy Company.

Housing - an additional 41 single family lots may be developed in the south Colstrip area, just south and east of the existing multi-family area. All of these lots will require utility and street improvements for development. It is expected that this area will be developed by private builders rather rather than Western Energy Company.

Streets - there remains a small amount of street and parking lot construction to be done as part of the Central Park improvement program. This work is scheduled to be completed in mid-1976.

Sewage Treatment Expansion - it will be necessary to expand the existing sewage treatment facility in the near future in order to handle the anticipated volume of sewage. It is my understanding that a sewer district will be created and that the expansion will be completed under the auspices of this district.

Water treatment Plant Expansion - a new 1,000 gallon per minute water treatment plant has recently been completed in Colstrip and has been in operation since June, 1975, although the building and other appurtenances were completed more recently. It may be necessary to add further, more complex types of chemical treatment to the plant in the future to maintain an acceptable degree of water purification. At this time, it is not known if such additional treatment will be required.

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It is my belief that the town of Colstrip presently is and will continue to be the most completely planned community in the state because the plan includes all utilities, streets, parks, tot lots, bikeways, tennis courts, controlled accesses, a commercial center, community center building (including basketball court handball court, olympic size swimming pool, shower and locker rooms), both single family and multi-family housing, trailer courts, parkways, a water system, sewage system, storm drainage control, flood plain study, irrigation system and landscaping.

Applicants' Exhibit No. 38 titled "The Master Plan, Colstrip, Montana" is a drawing showing the master plan for the town prapared for Western Energy Company by the joint venture. It is true and correct. North is shown by the arrow in the lower left corner and some of the key points on the exhibit can be identified as follows: the three circular objects approximately three-fourths from the bottom on the right hand side are sewage lagoons serving the town; the building in the large open space in the middle of the master plan sheet, on the left side, is the school and the school expansion area. Western Energy Company has donated 8.8605 acres to the school district to be used as expansion area.

The buildings just below the school area on the left side comprise the Commercial Center. Some of the elements within the center are a 20 unit motel, medical and dental facilities, drug and hardware store, business offices, laundromat, post office, proposed grocery store, a crafts shop and a full service bank. The portion planned for a future restaurant is now used as school classrooms.

Central Park is located in the middle of the sheet on the

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2.8

right side. Double tennis courts have been completed and are in use in this park. The large and very attractive community center, located in the east end of the park, is nearing completion. This building features a basketball court, handball court, meeting rooms, locker rooms and shower rooms. An olympic size swimming pool and change building are proposed for construction in 1976. Also proposed for construction are a complex of curvelinear sidewalks, a kiosk, several "sitting areas" or plazas, picnic facilities, floral displays (flower beds) and off-street parking for 98 cars. The sidewalk system will be tied into the overall community bikeway system.

South Park is a 30 acre open space and park facility which is interspersed throughout the entire southern one-third of the community. A softball diamond, a tot lot and a substantial amount of the bikeway system have been completed at this time. Items which are scheduled for 1976 construction include a little league diamond, a multi-purpose playfield, picnic facilities, basketball courts, several tot lots, bleachers, additional bikeway system, a comfort station and several parking lots.

An additional 15 acres of park are distributed throughout the northern one-third of the community. A single tennis court has been completed in North Park. Scheduled for 1976 construction are several tot lots, basketball courts, picnic areas and an extensive bikeway system.

Generating Units 1 and 2 are not shown on the exhibit because they are located some distance away in an easterly direction from the town.

Applicants' Exhibit No. 39 is an aerial photograph of the

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town of Colstrip taken on June 28, 1975. It covers area in addition to that covered by the master plan (Exhibit No. 38). The scale of Exhibit No. 39 is approximately 1" = 400'. The Colstrip generating units are shown slightly right of the center of the photograph. The exhibit is a true and correct representation of the area it purports to show.

Applicants' Exhibit No. 40 is a street plan and profile of one of the streets located in the town of Colstrip. It comprises Sheet No. 7 of a total of 35, which constitutes the complete set of construction plans for the bid won by COP Construction Co., in May, 1974. Exhibit No. 40 was chosen to represent a typical street plan and profile and to indicate the amount of detail and work involved in the street planning. The exhibit was prepared under my supervision, direction and control and is true and correct.

Applicants' Exhibit No. 41 shows the landscape plan for the 4-plex area including the bileway, tot lot, sidewalks and the planting of the plants, shrubs and trees. It is typical of the planting plan of the residential areas in the town of Colstrip. It was prepared by Wirth Associates, one of the members of the joint venture, and is true and correct.

Applicants' Exhibit No. 42 is the landscape design for the commercial center area and shows the various amenities such as fountain, kiosks, sidewalks and plantings, including trees and shrubs, for the area involved. The exhibit was prepared by Wirth Associates, one of the members of the joint venture, and is true and correct.

Applicants' Exhibit No. 43 is a typical plan and profile sheet for the commercial center storm drainage. It shows some of the detail of the drainage system prepared for the area involved

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and was prepared under my supervision, direction and control and is true and correct.

Applicants' Exhibit No. 44 is the plans for the pedestrian underpass which is located beneath Willow Street south of the commercial center. Its purpose is to allow pedestrians from the housing area south of Willow Street (the future main access to the town) to cross Willow Street without conflict with potentially heavy traffic. The exhibit was prepared under my supervision, direction and control and is true and correct.

Applicants' Exhibit No. 45 is a sketch of a typical residential street in the Colstrip area. The sketch shows the street, trees, pavement and houses in a typical area. The houses are single family houses typical of the planning. The exhibit was prepared by Drake, Gustafson & Associates, one of the joint venture parties, and is true and correct.

Applicants' Exhibit No. 46 is a sketch of typical 4-plex apartment buildings planned and built in the Colstrip area. The exhibit was prepared by Drake, Gustafson & Associates, one of the joint venture companies, and is true and correct.

Applicants' Exhibit No. 46-A is a sketch of one of the 8-plex units being built in Colstrip. It was prepared by Drake, Gustafson & Associates, one of the joint venture parties, and is true and correct.

Applicants' Exhibit No. 46-B is the landscape design for Central Park and shows the various amenities such as basketball court, tennis courts, swimming pool, bath house, plazas, picnic facilities and plantings, including trees and shrubs, for the area involved. The exhibit was prepared by Wirth Associates, one

-3944-

of the members of the joint venture, and is true and correct.

Applicants' Exhibit No. 46C is the landscape design for South Park and shows the various amenities such as a softball field, tot lot, basketball and volleyball facilities, picnic area and plantings, including trees and shrubs, for the area involved. The exhibit was prepared by Wirth Associates, one of the members of the joint venture, and is true and correct.

Applicants' Exhibit No. 46D is a sketch of the commercial center area and shows the various amenities such as Fireman's Park Fountain, kiosks, sidewalks and plantings, including trees and shrubs, for the area involved. The exhibit was prepared 'y Wirth Associates, one of the members of the joint venture, and is true and correct.

The Ken R. White Company master plan referred to above contemplated the construction of only Colstrip Units 1 and 2 but it did identify additional areas immediately north of Colstrip for future expansion if necessary. Our planning proceeded upon the basis of Colstrip 1 and 2 being constructed. The Ken R. White Company Plan for Colstrip, Montana, and the Master Plan prepared by the joint venture (Applicants' Exhibit No. 38) were prepared with the thought that the permanent population of Colstrip would be approximately 1,800. Any further expansion would necessarily be to the north and west of the town.

Our original instructions from Western Energy Company were to prepare a refined master plan based on the Ken R. White original plan, along with necessary subordinate plans, drawings and specifications, so that the town of Colstrip would provide an attractive community for the people living there. It is my opinion that this has bee

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accomplished. If proper planning had not been implemented, undoubtedly the town of Colstrip would have evolved like many other towns affected by rapid growth with attendant congestion and conflicting land uses.

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1 EXAMINATION OF JAMES B. SPRING Cross, by Department of Natural Resources and Conservation 2 3 By Mr. Shenker: Mr. Spring, you're the President of Christian, Spring, 4 5 Seilbach & Associates, of Billings? 6 A Yes. 7 Mr. Bellingham and his law firm represent your firm, isn't 8 that correct? 9 A In some things, yes. You have no degree in engineering, do you, Mr. Spring? 10 11 A No. Nor do you have a degree in land use planning? 12 A No. 13 14 Q Or any other planning function? 15 A No. 16 Q You're a surveyor? A Right. 17 Your firm has done quite a bit of work for a number of 18 Q utility companies in recent years, has it not? 19 A Yes. 20 One of the three firms that operated in the joint venture for 21 doing the work in which you were involved for Colstrip was 22 a firm called Wirth Associates, isn't that correct? 23 A Yes. 24 And that firm does have a number of planners on its staff, Q 25 isn't that correct? 26 A Yes. 27 Indeed, your firm has a couple of planners on its staff, too? 28 -3947-

1 Planners, but not planners that are totally capable like his A 2 planners are. They're not licensed or educated planners with 3 a degree. 4 Did some of the Wirth Associates' planners plan? 5 Repeat that please? A 6 Did some of the Wirth Associates' planners plan in connection 7 with the Colstrip project? 8 Yes. A 9 Who were they? Q 10 Mike Potter and Mr. Ted Wirth, himself. Mike Potter, and 11 there was others on the staff, but those are the two main ones 12 Are they gentlemen in good health? Q 13 A Yes. 14 In the Billings area? 15 A Yes. 16 Now, of course, the final master plan in which you and the 17 two other firms were involved in the joint venture was a 18 final master plan in connection with the Colstrip units 1 & 2; 19 that's correct, isn't it? 20 A The master plan of the townsite, yes. 21 Yes, and in connection with the Colstrip units 1 & 2? 22 A Yes. 23 As far as you know as of this very moment, Mr. Spring, is 24 there a master plan in connection with the Colstrip units 3 & 4? 25 26 No, not that I'm aware of. In the chronology which you list in your statement of 27 testimony, sir, you do not list the employment of the Ken R. 28

White Company or when they came into the picture. Do you 1 know when that occurred? 2 No, I don't know. A 3 On page 9 of your statement, Mr. Spring, under date of 4 September 4, 1975, you refer to work done on Armell's Creek 5 improvements. Can you tell me what that was? 6 Do you know what the work was that was completed, or --A 7 What were the improvements? Q 8 The improvements have not been made on Armell's Creek yet. 9 You're talking about design or construction? 10 Well, I'm trying to find out what the language means on Q 11 September 4, 1975. Do I take it to mean that there were some 12 estimates prepared in connection with Armell's Creek improve-13 ments, but no work was done? 14 Right. They were cost estimates for preliminary design 15 criteria for some items on Armell's Creek. 16 What were those items? Q 17 They were some redraining, regrading, some flood plain con-18 siderations. 19 Why was that necessary? Q 20 At the time our firms, or our joint venture was hired to 21 work on the master plan at Colstrip, one of our earliest 22 concerns was a flood plain analysis of Armell's Creek, and 23 from that we made recommendations for the correction of some 24 of the flood plain problems that we foresaw. They're not 25 major; they're very minor. 26 As far as you know, that work has not been done? Q 27 Not yet, no. 28 -3949-

ì And as I understand it from your statement, Mr. Spring, for Q 2 the last couple of months you and the other two venturers 3 to the work that was done at Colstrip have no longer been at work there, is that correct? 4 5 The join venture was disbanded December the 1st, but we're still doing some minor projects. As needs come up, they ask 6 7 us to do a project at a time. 8 What kind of work are you involved in now at Colstrip? Q 9 Preliminaries on the sewage treatment plant -- and these are A 10 just very minimum activities right now. Occasionally there's a phone call for certain questions about some phases of the 11 construction. That's about all. 12 13 Q Did any part of your work or the work of any of the venturers in connection with the project at Colstrip have to do with 14 planning for the City of Forsyth? 15 A No. 16 Did any part of your work have to do with the planning for 17 Rosebud County outside of the town of Colstrip? 18 No. A 19 In connection with the housing that has been one of your Q 20 firm's functions in the joint venture, can you give us an 21 idea of the range of the costs of the houses that have been 22 offered for sale? 23 That have been offered for sale? A 24 Yes, sir. Q 25 I don't know of any particular houses that have been offered 26 for sale, other than one or two individuals that were particu-27 lar circumstances, and I don't know the costs of their housing. 28 -3950-

1 You're talking about the houses on site, or those that will 2 be offered for sale, if they are? 3 Well, I was first talking about the houses on site, and you 4 tell me there are only a couple of those. Let's go next to 5 the houses that will be offered for sale. Do you know the 6 range of prices for those? 7 Well, it would range -- as far as the construction, they would 8 range probably from \$26,00, \$28,000 to \$35,000 -- maybe higher 9 than that? 10 Do you know what the sale prices are? 11 No, I don't have any idea. 12 You would expect them to be somewhat in excess of the construc-13 tion cost? 14 I would think. I don't know. Do you know, Mr. Spring, whether any decisions have been made 15 16 as to priorities for the sales of the houses? 17 For individual houses or for the whole basic concept of 18 selling the townsite? Either way, sir, whether there have been any priorities 19 20 indicated on who should be the buyers by first choice, second choice, first option, second option -- whatever category? 21 I'm not aware of any priorities, no. 22 A 23 Do you know of any discussions that have taken place on provisions in the potential resale of a home that is initially 24 25 purchased? 26 Just some casual conversation. We've never been involved in any part of that, so --27 Who has? 28 -3951-

Western Energy people; our joint venture was not. 1 Do you understand the master plan, to the extent that you 2 have been involved in it -- limited to Colstrip 1 & 2, in 3 fact, as I understand it -- at the end of the work will there 4 be a jail in Colstrip? 5 A jail? A 6 Yes. Q 7 There is a police station planned into the master plan, but A 8 whether -- the original discussion was to house one or two, 9 maybe two cells, but that's never been finalized or had 10 further discussions on it. 11 How about a hospital? Q 12 A A hospital, no. 13 What about a medical clinic? 14 There are medical offices available presently at Colstrip. A 15 There's one office now where a doctor arrives for 3 hours on Q 16 one morning one day a week. 17 Yes. A 18 Is that what you mean by offices? 19 A Yes. 20 And that's in the complex of the commercial unit where there's 21 a country store, where there's a couple of school classes 22 meeting? 23 A Yes. 24 In your statement, Mr. Spring, on page 12, at the top of 25 the page, you state your belief that the town of Colstrip 26 will continue to be the most completely planned community in 27 the state. I take it that a more complete statement of your 28 -3952-

1 belief is that it will be the most completely planned commun-2 ity in the state, without a jail, hospital, doctor, or plan-3 ning office? 4 I was referring to a town of similar size in the state of 5 Montana, and I do firmly believe that it's one of the most 6 thoroughly developed and planned towns in the state of Montana, 7 without question. 8 I think it's pretty clear from your statement, Mr. Spring, that 9 you don't project any size of the town of Colstrip as a result 10 of the involvement of Colstrip units 3 & 4. Would I correctly 11 infer that from your statement? 12 A Yes. Do you know of any projections that have been made for the 13 14 size of that town as a result of those units being built there? 15 Population or town development priorities? 16 Both. 17 As far as population, yes, I've read the estimated population figures in a copy, a 1-page copy received of the Westinghouse 18 19 Report, and I've heard other comments, but that's all, and 20 as far as priorities, I don't know of any. 21 Let's see, your firm is a corporation, is it not, Mr. Spring? Yes. 22 A There are six shareholders in it still? 23 24 A Yes. Are those the members of the firm? 25 A Yes. 26 Is one or more of the shareholders a planner in your firm? Q 27 A No. 28 -3953-

Your first involvement with the development of Colstrip was Q 1 in 1968, was it not? 2 Approximately; right. 3 And at that time your firm was asked to collect data for Q 4 3 or 4 locations for power generating facilities at Colstrip, 5 all within very close proximity to the town of Colstrip itself? 6 The very first work we had in Colstrip? No. A 7 Well, the very first work you did was to make field studies Q 8 to determine the mining pit location and quantities? 9 Yes. A 10 Thereafter you were asked to collect data for 3 or 4 various 11 locations for the power generating facilities? 12 We were asked to collect data. We did not know at the time 13 whether it was for the power generating facilities or whether 14 it was for dam sites, or what. We were just asked to collect 15 data. 16 You later learned that it was for the generating facilities? Q 17 Parts of it was for the generating facilities, and parts of 18 it was for potential dam sites. 19 Did you learn what those dam sites were to be used for? Q 20 Reservoirs. A 21 And the locations of these various facilities were within Q 22 about a mile or so of the town of Colstrip; is that right? 23 A Yes. 24 At that time did the Western Energy Company or the Montana Q 25 Power Company tell you that they had looked for other sites 26 in the state of Montana for coal-fired generating facilities? 27 No, I never heard that. 28 -3954-

When you were first retained by the Western Energy Company you were told that you would be working only on the Colstrip 2 units 1 & 2; isn't that right? 3 Yes, on the townsite. A 4 And your first knowledge of any plans for the development of 5 the Colstrip units 3 & 4 was when you read about it in the 6 newsaper? 7 As near as I can recollect. A 8 There's a sewage lagoon being designed as part of the plans 9 Q for Colstrip, isn't there? 10 The sewage lagoon is designed and constructed. A 11 Yes, and that's designed for somewhere between 800 and 1200 Q 12 people, is it not? 13 Approximately in that area, yes. 14 You have been instructed, of course, not to design past the Q 15 stage of development of Colstrip units 1 & 2, haven't you? 16 Yes. A 17 Do I understand correctly, sir, that your firm had no input Q 18 with respect to the projected conclusions of the Ken R. White 19 Plan? 20 Yes, we were not involved. A 21 The Ken R. White Plan, which is entitled "The Plan for Q 22 Colstrip, Montana," of course, is also restricted to the 23 Colstrip units 1 & 2, isn't it? 24 A Yes. 25 Q And in that plan there were some land uses on which your 26 firm made some recommendations, is that not true? 27 A Yes. 28 -3955-

When the master plan was formulated for the town of Colstrip 1 in connection with the Colstrip units 1 & 2, Western Energy 2 Company told your firm what was required, as far as living 3 units and facilities, such as shopping centers, motels, etc., 4 but they didn't tell you where to locate those facilities; 5 isn't that the size of it? 6 Mostly. In some cases there's recommendations to them from A 7 our joint venture of some other facilities, but it was a joint 8 effort on developing the master plan. 9 When your joint venture made recommendations, the Ken R. Q 10 White Company did not join in those, did they? 11 No, not to our knowledge. A 12 And population projections were outside the scope of what Q 13 your joint venture was working on, is that correct? 14 Were outside the scope? A 15 Yes. You weren't hired to make population projections? 16 Oh, no; no. A 17 Are you familiar with any recommendations made by the Ken R. 18 White Company as to a rather expanded version of the study 19 which they were asked to do? 20 A No. 21 Did you know that the project director for the Ken R. White 22 Company, in connection with the plan for Colstrip, had 23 expressed his dissatisfaction with the limitations placed 24 upon the study? 25 No. A 26 Do you know who the project director was? 27 No, I don't. A 28 -3956-

1 0 In January of last year, Mr. Spring, there was some delay on 2 the housing and sewage programs at Colstrip as a result of 3 instructions from Western Energy. Was the schedule accelerated 4 some time thereafter? 5 During that time we were asked to hold up certain parts of 6 it, and later on we were authorized to go ahead on some parts, 7 and some parts we were not. 8 What parts were you not authorized to go ahead with? 0 9 What they refer to as the "north end housing area." A 10 Why? 11 I'm not sure I exactly know why. I know that during the A 12 time there were various considerations going on, but I cannot 13 answer why. 14 What were the considerations going on? Q 15 Within the Western Energy-Montana Power people. A 16 What did they tell you? Q 17 Well, there were some considerations about whether they should A develop it themselves or make the land available to other 18 19 developers, and that's basically, as near as I can tell, 20 what the holdup was for. 21 Do I understand, sir, that in the course of the work done by Q 22 the Westinghouse Environmental Systems department you and your 23 firm communicated no information to the Westinghouse folks? 24 That is correct. A 25 Do I also understand correctly that your firm took no tests Q 26 to determine the noise levels that residents in Colstrip 27 would be subjected to by the operation of a generating plant? That's correct. A 28 -3957-

And you do now know whether any noise tests at all have been Q 1 done? 2 Not to my knowledge, no. 3 I take it that no special measures were provided in the 4 design or construction specifications in order to reduce 5 noise? 6 A Not specifically, no. 7 Now, the sewage pond at Colstrip is about a half mile from 8 the closest part of the existing town lines in Colstrip; is 9 that correct? 10 That's reasonable. I don't know the exact distance. 11 Do you still know nothing about the waste products associated 12 with the transmission or generation of electrical power? 13 A No. 14 And I take it you know of no permeability tests conducted on Q 15 the sewage pond site? 16 On the sewage pond site? A 17 Yes. Q 18 Yes, we had permeability tests taken at the time we were 19 designing the sewage lagoon. 20 What was the purpose of conducting such tests? 21 Just strictly for design criteria. A 22 What did you find as a result of those tests? 23 I couldn't say at this time. They were completed by a 24 testing laboratory, and I would not know without having a 25 copy of that report in front of me. 26 Was it Northern Laboratories that did that testing? 27 Northern Testing Laboratory, but they were strictly for our A 28 -3958-

1 own inhouse use for sewage design, for the lagoon design. 2 Was any permeability test conducted on the surge pond site? 3 That I cannot tell you. A 4 MR. SHENKER: Okay, Mr. Spring, thank you very 5 much, sir. I have no further questions and I have no 6 objections to any of the proffered exhibits. 7 HEARINGS EXAMINER: Very well, Exhibits 38 through 8 46, 46-A, -B, -C, and -D are admitted. Redirect, Mr. 9 Bellingham? 10 (BRIEF RECESS) 11 12 Redirect, by Applicants 13 By Mr. Bellingham: 14 Do you have any engineers in your organization? 15 A Yes. 16 Prior to going into that, approximately how many employees 17 does your firm -- that is, the firm of Christian, Spring & 18 Seilbach -- employ? 19 We'll average between 60 and 70. Our highest has been 77, and 20 I think we're at 58 right now -- 62, somewhere in there. 21 I would guess that probably the ups and downs in total Q 22 employees is based somewhat upon the weather and the kind of work that you have at a certain time; is that right? 23 A That's right. The ups and downs are normally with the field 24 25 survey crews. Can you tell us in detail the particulars of the education 26 backgrounds of the people that you do have on your staff? 27 We have 7 or 8 graduate engineers, with Bachelor of Science 28 A -3959degrees. We have 2 construction technology graduates; and in the engineering section we have 5 or 6 designers who are quite qualified to do probably 80% of our municipal type design. Do you want the entire staff?

- Q Well, if you can.
- Draftsmen -- right now, 5 draftsmen, but normally we run from 5 to 9. We have construction people, inspectors, 3 to 5; a secretarial pool of 3; a fulltime accountant with a Bachelor of Science degree; we have computer people, 5 people in our computer section, which one has a degree in math; we have 5 to 7 people in our aerial section, of which one has a Bachelor of Science degree in photography out of Montana State, and others have degrees, but I don't know which exactly they do have; and then from there, normal survey personnel, I think we have now 5 or 6 licensed surveyors, and the rest are qualified survey people.
- Q All right, thank you. Now, I think you previously testified on cross that you have not prepared any master plan for units 3 & 4, as such?
- A That is correct.
- Q What has been your involvement as far as 3 & 4 are concerned?
 - Bascially very little. In the original contact with the joint venture and in reviewing the Ken R. White master plan there were some areas set aside for land use possibilities in his plan. There were a few discussions towards the latter part of our joint venture that we were not authorized to do anything, but we should be thinking about some particular minimum land use analysis. I do know that a proposal was

1 major concern. There will be some amount of water around 2 the trailers, but we've never considered it to be a very 3 major problem. However, we've made recommendations to the 4 Western Energy for corrections to make sure there was not a 5 problem. It's very minimum, really. It's not really worth 6 mentioning. 7 Well, when you talk about a flood plain, what are we talking 8 about? 9 We're talking about the area that would be covered under a 10 runoff condition that would be at a particular time in history 11 and you do different evaluations -- a 50-year flood plain, 12 a 100-year flood plain. We're talking about an engineering 13 analysis or theoretical calculation of what amount of -- the 14 maximum amount of water that would accumulate in that 15 particular drainage area at that particular time. 16 And you indicated there would be 2 or 3 only that would be 17 affected, right? 18 There would be more that would be affected, but only 2 or 3 19 that would have any major concern -- or any minor concern. 20 As far as possible corrective measures mentioned, what could 21 be done regarding this? 22 In our recommendations and budget requests, it would be for regrading, clearing the channel so that the water would flow 23 24 freer, and basically very simple corrective measures throughout 25 the entire portion of Armell's Creek as it crosses through the town of Colstrip. 26 What would be the total cost of that, approximately? 27 I think our estimate a year ago was around \$40,000 to \$42,000. 28 -3962-

1	Q	Would that include the entire town area, or just an area
2		located close to the trailer court?
3	A	That would include that area for the trailer court, and also
4		upstream to the highway, which is across that southern
5		portion of the town.
6	Q	Since your firm was employed by Western Energy relative to
7		the town of Colstrip, how many trips have you personally
8		made to Colstrip? Do you have any idea?
9	A	I couldn't guess for sure, but I would say 40 50 it
0		could be more.
1	Q	Prior to that time, in connection with your other activities
2		in and about the town of Colstrip, did you make trips to
3		Colstrip?
4	A	Yes.
5	Q ⁻	How many would you estimate that at?
6	A	Well, I would guess totally, from the time we started, it
7		would be from 50 to 65-70. I don't know for sure. It's
8		a rough guess.
9	Q.	And those are your own individual trips?
0	A	Yes.
1	Q	Those do not include trips made by people working for your
2		company?
3	A	No.
4		MR. BELLINGHAM: No further questions.
5		HEARINGS EXAMINER: Re-cross?
6		
.7	Re-	cross-examination, by Department of Natural Resources and
8	Con	<u>servation</u>
		-3963-

1 By Mr. Shenker: 2 Mr. Spring, you mentioned something to Mr. Bellingham about 3 a proposal that the Wirth Associates had made for a socio-4 economic and land use study? 5 A Right. To whom was the proposal made and when? 6 Q 7 I'm not exactly sure of the details, because we were not A 8 involved, but I do know that at the request of Western Energy 9 the asked the Wirth Associates to submit a proposal for some 10 further evaluation, and I know that that regarded land use 11 analysis and socioeconomic analysis, and that's about the 12 limit of my knowledge. When was the proposal made? 13 Sometime last fall -- late last summer or last fall. 14 A 15 Do you know whether the proposal has been accepted or rejected? Q It hasn't been accepted. I don't know that it's been rejected. 16 A MR. SHENKER: Nothing further. Thank you, sir. 17 18 Re-redirect, by Applicants. 19 By Mr. Bellingham: 20 Do you know if the proposal has been completed? Q 21 Well, as far as the proposal to Western Energy by Wirth, it A 22 is complete, but I think that is the end of it as far as I 23 know. I don't know of anything after that. I know there's 24 been discussions, but I don't know what they involved. 25 MR. BELLINGHAM: No further questions. 26 HEARINGS EXAMINER: Anything further? If not, 27 you are excused, sir. 28 -3964-

(WITNESS EXCUSED) HEARINGS EXAMINER: All right, I think our situation now with our next witness is what? You need some --He was not advised he would be in attendance and you need some time to get your material ready? MR. SHENKER: Yes. I thought he was going to be here Wednesday. In an hour I can be back with the stuff from the office and be ready to cross-examine him. HEARINGS EXAMINER: Well, let's recess till 3:00 o'clock. Will that give you enough time to complete your cross, do you think? MR. SHENKER: Yes. HEARINGS EXAMINER: All right, let's go off the record a moment. We'll recess until 3:00 o'clock. (RECESS AT 1:45 P.M.)

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Following a brief recess, the hearing reconvened at 3:00 P.M. on Monday, February 9, 1976. HEARINGS EXAMINER: Are you ready? (Affirmative response) JOHN T. EVANS, called as a witness by the Applicants, having been first duly sworn upon his oath, both as to his written direct testimony and as to the oral testimony to follow, was examined and testified as follows: (THE WRITTEN DIRECT TESTIMONY OF MR. JOHN T. EVANS WAS DIRECTED TO BE INSERTED AT THIS POINT.)

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TESTIMONY OF JOHN T. EVANS

My name is John T. Evans and my home address is 2723 Edwards Street, Butte, Montana.

I am 61 years old and have been employed by The Montana Power Company continuously since 1935, with the exception of a nine-month break from September 3, 1948 to June 3, 1949.

Montana Tech for one year, 1931-32, and then laid out for a period of two years. I then attended Montana State University for one additional year. I continued my education by completing a course in Electrical Engineering through the International Correspondence Schools in 1936-37. Other educational courses were taken at various periods, such as Montana Tech evening course in 1941 on Radio Technology for nine months; a Public Utilities course in 1960 at Westinghouse Educational Center in Pittsburgh; and a Management Development Course at the University of Idaho in Moscow. I am a Professional Engineer, registered in the State of Montana.

After leaving the University in June 1935, I was employed by the Rural Electrification Administration as a draftsman doing electrical design drafting. In September of 1935, I was employed by The Montana Power Company in their transmission construction department as a laborer. In November of 1935, I was transferred to the Madison Plant as an assistant operator. My duties were to assist the operator in the operation of the Madison Plant, to grease, oil and inspect all electrical equipment in the plant.

In January 1937, I was made operator at the Madison Plant.

I continued at this position until May of 1940. At that time,

I was transferred to Butte as an operator at the Missouri River

Plant and a short time later, I was transferred to the Butte

Hill Sub as assistant dispatcher.

In September 1948, I resigned and accepted employment with Carpenter Paper Company in Butte. I was re-employed by The Montana Power Company in June 1949 as an operator at the Missouri River Substation.

November 1, 1949, I transferred into the General Office
Engineering Department; May 1951, I was promoted to Electrical
Engineer; March 1960, I was promoted to Senior Electrical
Engineer; July 1965, I was promoted to Assistant Manager of the
Electrical Engineering Department; 1966, I was promoted to
Manager of Engineering Department; and in 1970, I was made
Assistant Chief Engineer and Manager of Engineering, a position
I hold today.

In the present position, I am directly responsible for all electrical designs in substations, relaying, communications, automation, transmission, and distribution, with the exception of generation and long-range planning, reporting to Bob Labrie, Chief Engineer. I am in charge of administration of the department, reporting to Mr. Hofacker, Vice President of Engineering.

Late in 1972, I became involved in the Colstrip Project when it was decided that the generation at Colstrip would be increased by the addition of units 3 and 4. It was decided that the four companies should engage consultants to assist in the preparation of environmental impact studies as well as all the necessary engineering studies. It was at that time I was

appointed the Project Coordinator.

The Project Coordinator had the responsibility of coordinating the efforts of all consultants engaged with each other and all governmental agencies that may become involved. The Coordinator also had the responsibility to inform the Steering Committee of the five companies of progress on this project.

It was the decision of the Steering Committee to engage Chas. T. Main of Boston, Massachusetts to do all the engineering relating to the transmission of the project.

The scope of work as undertaken by Chas. T. Main is as follows:

A. System Analysis

This included load flow and stability studies to determine the system transfer capability and provide the basis for the most economical design.

It also included short circuit studies, reliability studies, evaluation of sub-harmonic problems and system coordination.

B. Transmission Line Design

Route selection and engineering connected with mapping and photography.

Conductor evaluation and configuration.

Determination of series compensation and shunt reactance requirement.

Switching surge and over voltage analysis.

Engineering of steel structures would be conducted to determine the best tower designs with

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respect to weather and other ambient conditions.

Soil studies, foundation and anchor designs.

Preparation of specifications for tower steel, conductor, insulation and all materials.

Sub-harmonic resource studies.

C. Substations

This work would include engineering studies for the station designs, including equipment specifications, basic insulation levels, insulation coordination, transformer sizes, voltage ranges and tap arrangements.

Relaying necessary for the protection of equipment, transmission line relaying, including communication requirements.

Chas. T. Main was also engaged as material acquisition agents for the purpose of evaluating all materials, bids, etc.

Chas. T. Main is a very reputable consulting firm. The home office is located in Boston, Massachusetts, with satellite offices in Portland Oregon and Charlotte, North Carolina.

Mr. Einar Greve, Manager of the Portland office, was
Project Manager for Chas. T. Main. He was in charge of all the
engineering for the Colstrip Project. Assisting Mr. Greve in
this project were the following supervisory personnel:

System Planning - George Nesgos. Mr. Nesgos was transferred to the Middle East and replaced by Mr. Robert Ender. This function handled in the Boston offices.

Transmission - E. S. Zobel, Charlotte, North Carolina.

Substations - J. Basilesco - Chet Taylor. Field Supervision - John Cain.

Chas. T. Main has had a number of personnel changes since the start of the project. Mr. Greve resigned to become Vice President of Tucson Gas & Electric. Mr. Nesgos was promoted to Manager of a newly created office in Iran. Mr. Chet Taylor is Project Engineer located in Portland. He supervises and directs all the engineering between Chas. T. Main and the utilities.

The Steering Committee also engaged Westinghouse Environmental Systems Department to prepare an Environmental Analysis of the project.

Mr. Jack Voytko of the Westinghouse Environmental Systems
Department was appointed project manager. He was assisted by
numerous employees of their department's staff, namely:

Morton Blinn - Power Plant Program Manager.

Brent Wahlquist - Transmission Program Manager.

The consultants were requested to complete their analysis on the transmission line on a study area that encompasses 36,000 square mile section of Montana. The point for the starting of the transmission line was Colstrip, Montana, and the termination of the line to be Hot Springs, Montana. The capacity of the generation was 2100 MW and the voltage of the lines to be 500 KV. These parameters had been studied and determined before Chas. T. Main and Westinghouse had been engaged as consultants.

The reason Hot Springs, Montana was considered to be a terminus of the transmission lines was that Bonneville Power Administration has a 500 KV station at this location. They now have a 500 KV line from Dworshak, Idaho to Hot Springs. It is

anticipated that Bonneville Power will wheel the power from Hot Springs west for the other utilities in the Colstrip Project.

Bonneville has a 500 KV network west and by terminating the Colstrip lines at Hot Springs it minimizes transmission requirements west.

Numerous meetings were held by the Montana Power

Company's planning engineers in conjunction with other planning
engineers of the participating utilities. 230 KV, 345 KV, 500

KV and also direct current (D.C.) transmission were studied and
the recommendation by them was that two 500 KV lines be constructed. Direct current transmission was eliminated early
because of the cost of terminal equipment at intermediate points
along the transmission line necessary to provide the Montana
Power Company means of getting our power into our own 230 KV
transmission system.

Underground line was eliminated due to the fact that industry wide technology has not been developed at 500 KV for underground transmission and this alternative is not feasible.

Higher voltages than 500 KV were considered but found uneconomical for the amount of generation from Colstrip.

230 KV and 345 KV were eliminated due to their inability to transmit the amount of power the long distance required.

230 KV would require ten transmission lines to transmit this amount of power that distance. 345 KV would require four transmission lines. Each of the above voltages would require much more right of way than the two 500 KV lines. It is apparent that the recommendation by the planning group is the best available alternative.

The recommendation by the planning group was to construct the two 500 KV parallel to each other with switching stations to be located as close as possible at one third sections of the lines.

The purpose of the stations to be located at locations near Helena and Billings is to bus or tie the two lines to-gether. This is recommended by our consultants to improve system stability and system reliability. By creating the switching stations it enables us to relay sections that are in trouble rather than an entire line from Colstrip to Hot Springs.

Our proposal as submitted in our application for the preferred route is to construct two parallel 500 KV transmission lines starting at Colstrip and terminating in Hot Springs, Montana with switching stations located at or near Broadview and Helena, Montana. At Broadview we are proposing the installation of 500 KV buses to tie the two lines together. These line terminals will be equipped with three cycle breakers and high speed relaying to rapidly interrupt and isolate faulty line sections. At Broadview we also plan to install the series compensation and line reactors of sufficient size to satisfy the requirements as to size and insulation of the capacitor and reactors. This study has not been finalized to date. We also plan the installation of transformation from 500 KV to 230 KV to allow us to tie into our present 230 KV grid as well as the intertie south to Yellowtail and other utilities in Wyoming.

Near Helena we are proposing to construct a switching station, series capacitors, line reactors, relaying and communications. The two parallel lines will be tied or bussed

together at this station. No transformation is planned at this time but provisions will be made in the station design to allow for transformation in the future.

The switch yard and substations as well as Colstrip
and Hot Springs terminal will be controlled and monitered by
the Montana Power Company dispatcher in Butte. The information
will be transmitted to our dispatcher over the Company Micro
Wave System. Information to be monitered at the dispatch office
is:

- (a) Position of the line breakers that indicates if the breaker is open or closed. This is the same for Colstrip, Broadview, Helena and Hot Springs.
 - (b) Voltages at all points.
 - (c) Line Amperes.
 - (d) Line vars.
 - (e) Power in watts.
- (f) Equipment alarms such as temperature, low air pressure, battery, voltage, etc.
- (g) Load flow on incoming 500 KV lines, load flows on outgoing 500 KV as well as the load flow on the 230 KV lines.

The above information informs the dispatcher of normal as well as sub normal conditions at the stations. When station alarms are received he immediately notifies the division superintendent to dispatch someone to the point to determine what may be wrong and immediately employ any corrective measures.

In the original plans for Colstrip units 1 and 2, it was recommended by our Planning Department that the minimum transmission requirement would be as follows:

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additional 230 KV line from Billings to Anaconda. decided that, in view of expansion of the Colstrip Project to include additional generation of 1400 MW, it would be necessary to construct transmission lines in the 500 KV class. If 3 and 4 units are approved, it was decided to minimize 230 KV wood pole construction. Following this criteria, we are in the process of constructing a steel tower line of two 230 KV lines that later can be converted to 500 KV. Our typical 230 KV wood construction lines cannot be converted to 500 KV. It was also decided that we would attempt to live with the existing 230 KV system as is, that is, not to construct the second Anaconda-Billings 230 KV line until a decision is made on units 3 and 4. This line is approximately 220 miles and would cost approximately \$12.2 million. If units 3 and 4 are not certified, we will be required to make this expenditure to insure a reliable and stable transmission system.

(a) Three 230 KV lines from Colstrip to Billings and one

If 3 and 4 generating units and the associated 500 KV transmission are approved for construction, we intend to convert the double circuit 230 KV line from Colstrip to Broadview to a single circuit 500 KV with the balance of the transmission to be constructed at 500 KV. By constructing the two 500 KV lines from Colstrip to Broadview and constructing a switch yard and substation at Broadview from 500 KV to 230 KV, we have eliminated the need for the two 230 KV lines from Colstrip to Billings, thereby saving approximately \$11 million.

Applicants' Exhibit #105 shows a cost estimate of \$214,688,000 for the Colstrip-Hot Springs 500 KV transmission

project. This estimate is based on a construction schedule to coordinate with 1980 and 1981 completion dates for Colstrip 3 and 4 generating units. This estimate represents an increase of 13.4% over a previous estimate of \$189,442,000 which was based on completion dates of 1978 and 1979 for units 3 and 4. Anticipated escalation of material and labor costs resulting from the two year delay in construction are the reasons for this increase in the estimated costs of the Colstrip-Hot Springs 500 KV transmission project.

HEARINGS EXAMINER: Do you have any exhibits with 1 this testimony, Mr. Peterson? 2 MR. PETERSON: Yes, we move into evidence the 3 Applicants' Exhibit 105. 4 5 EXAMINATION OF JOHN T. EVANS 6 Cross, by Department of Natural Resources and Conservation 7 By Mr. Shenker: 8 Mr. Evans, you currently are the manager of the Engineering 9 Department, as well as the Assistant Chief Engineer of the 10 Montana Power Company, are you not? 11 Yes, sir. A 12 And you are still the coordinator of the Colstrip project? Q 13 Yes, sir. A 14 One of the areas on which there has been practically no Q 15 testimony so far, Mr. Evans, looks like an area that would fit 16 into the responsibilities that you have had for the Montana 17 Power Company. Correct me if I'm wrong, sir, but as I under-18 stand it, there are 3 phases of the eventual delivery of 19 power for the consumer. One phase is called generation, the 20 second is transmission, and the third is distribution; is 21 that right? 22 That's correct. A 23 In terms of the broad overall cost of those three phases, it Q 24 is correct, is it not, that generation usually accounts for 25 about 40%, transmission about 20%, and distribution about 26 40%? 27 Those figures sound fairly correct. A

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Have you seen any figures on the cost of distribution for the Q 1 Colstrip units 3 & 4? 2 We have no such figures. 3 A I didn't think so. Now, as I understand the chronology of Q 4 your involvement at Colstrip, Mr. Evans, you became involved 5 in late 1972, by which time the decision had already been made 6 within the corporate structures of the applicants for the 7 Colstrip units 3 & 4 that they would build those units; right? 8 They were proposing to build those units. 9 They decided that they wanted to. They hadn't filed 10 their application yet. 11 That is correct. A 12 So it would be correct, I take it, for us to infer that you Q 13 were not in on the decision-making process or discussions 14 leading up to the decision to go ahead with the Colstrip units 15 3 & 4? 16 I was not in on that, no. 17 And at the point that you became involved, you understood that Q 18 you would have some coordinative functions and that one of 19 those functions would be to coordinate with consultants who 20 would be employed to prepare environmental impact studies; is 21 that right? 22 That is correct. A 23 Now, of course, the consultant who had been employed by the 24 applicants was the Westinghouse Environmental Systems 25 department. You were in on the selection or decision to 26 employ those folks; right? 27 I was at the meeting where they made their presentation. A The 28 -3978-

selection was made by the Steering Committee. 1 The Steering Committee was one in which the Montana Power Q 2 Company was represented by Roger Hofacker, who indeed was 3 the chairman of that committee? 4 A That's correct. 5 And you reported to Mr. Hofacker as the coordinator of the Q 6 project? 7 That is correct. A 8 Now, from the Westinghouse Environmental Systems department, Q 9 as I understand it the project manager was a fella by the 10 name of Jack Voytko; is that right? 11 Correct. A 12 The fellow in charge of the generation aspects of the study, Q 13 or the power plant program, was a fella by the name of 14 Morton Blinn; is that right? 15 Morton Blinn. 16 Are both of those fellows still in good health? Q 17 A Very good health. 18 And their boss in turn was a fella by the name of Wright --Q 19 W-R-I-G-H-T; is that correct? 20 That is correct. A 21 You also had primary responsibility in maintaining coordina-22 tion with the folks who were making the transmission line 23 engineering studies -- that would be the Charles T. Main 24 Company? 25 That is correct. A 26 And what they were supposed to look at was the capacity of 27 generating, as I understand it, 2100 megawatts from Colstrip 28 -3979-

1 to Hot Springs? 7 That would be the power that was generated at Colstrip, and 3 it was assumed that that much power could conceivably be 4 transmitted. 5 Now, there are a number of different ways to transmit the power by line, assuming you've made that decision. One is 6 7 to have a D.C. line; another is to have an A.C. line of 500 8 or 735 or some number of kilovolts; and another would be to 9 have 2 lines that would each be single circuit. If you were 10 to choose the alternative of having the single line, that 11 could be either single circuit or double circuit. Those are 12 among the alternatives, are they not? 13 A Well, those are all alternatives, yes. Of course, what you have proposed is to have 2 500 kv. lines, 14 each of which is a single circuit line; is that right? 15 A That's correct. That is the proposal. 16 Tell me why that's better than having one double circuit line. 17 Q A Much more reliable. 18 Why? 19 Q Well, if we should lose or have conditions where you might lose 20 A a structure on a double circuit line, both lines will be out. 21 So you would lose both circuits on the line? Q 22 You'd lose both circuits on the line. With the other, it's A 23 not conceivable that you'd lose both lines at the same time. 24 Q Well, if they're built close enough to each other, in parallel 25 structure, which is your general game plan, do you still think 26 it's not conceivable you could lose both lines at the same 27 time? 28

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1 Oh, it's conceivable, yes, but it's highly improbable that 2 you will. 3 You're concerned about reliability all through your system 4 for transmission purposes, aren't you, Mr. Evans? 5 That's right. A 6 You're concerned about your reliability from Colstrip to 7 Broadview, aren't you? 8 That's correct. A 9 And from Colstrip to Broadview you intend to build one single 10 line that is a double circuit line? 11 A That's correct. 12 Is that reliable enough for you? Q 13 Well, we're gambling on that. We're assuming that if 3 & 4 14 go that it won't be too much longer that we'll convert that 15 to a 500 and construct another line parallel to it, as is 16 proposed. 17 So you think that one day you might have two 500 kv. single Q 18 circuit lines running from Colstrip to Broadview? 19 That is the proposal. 20 Q Of course you don't need that if you're not going to have 21 the Colstrip units 3 & 4 generating the power for the transmission from Colstrip to Broadview? 22 That's correct. 23 A And as I understand your present construction plan between 24 25 Colstrip and Broadview, you are building a more expensive line than you would have to build if you were not contemplat-26 ing the prospect of conversion from 230 kv. to 500 kv., as 27 a possibility. Is that correct? 28 -3981-

1 That is correct. A 2 Basically, the difference being that you would use wood 0 3 towers instead of steel towers on an ordinary 230 kv. line? 4 A That is our practice, yes. 5 On Exhibit No. 105 proposed for the applicants, Mr. Evans, Q 6 is the estimate of the total cost of the Colstrip to Hot 7 Springs 500 kv. transmission project, which is listed at 8 \$214,688,000. When was that exhibit prepared? 9 This was prepared quite recently. 10 Within the last week, month, two months? Q 11 Oh, it's within the last five weeks. A 12 Within the last five weeks -- before this exhibit was pre-13 pared was there a meeting of the Steering Committee at which 14 the five applicants determined that that was the cost as 15 they projected it? 16 A No, there was not. 17 Who made the decision to project the cost at this level? 18 Well, this is just projected because of the delay in the A -- the possible delay in units 3 & 4. 19 It is escalated costs? 20 Q 21 Just escalated costs. A 22 What does that work out to on a per mile basis? Have you Q computed that? 23 I think it states in 2 that it is estimated at 211,169. A 24 That would be for the exclusion of Colstrip to Broadview. 25 Q Have you worked it out with the inclusion of Colstrip to 26 Broadview? 27 No, I don't have that figure readily available. A 28

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Now, in your coordinative function with the Westinghouse 0 2 Environmental Systems department, Mr. Evans, you attended, 3 did you not, a meeting in the spring of 1974 where Westing-4 house representatives and representatives of the Department 5 of Natural Resources, and representatives of the applicants, 6 and other folks from Montana were present to discuss the 7 Westinghouse environmental analysis? 8 A Are you speaking of the meeting in Helena? 9 Yes, sir. Q 10 Yes, I was present. A Do you recognize, Mr. Evans, as Dr. Wright did at the time 11 12 of that meeting in the spring of 1974, that if you take a 13 small population and you have an influx of population that there are going to be problems? 14 Are you referring to Colstrip itself, or --15 A That might be an example, yes. 16 Q Because of the construction of the units 3 & 4? 17 A Because of the development that would flow from the construc-18 Q 19 tion and operation of Colstrip units 3 & 4, yes. 20 Well, I hadn't been too concerned about that. I realize that A 21 there will be construction workers there, but what is the impact on the community? I have never studied it or consid-22 ered it. 23 Did you not know that Westinghouse's purpose in making its 24 study was to try to determine the magnitude of such an impact? 25 Yes, that was part of their analysis. 26 A Did you understand, Mr. Evans, in the analysis made by Q 27 Westinghouse, that it is not so much the growth itself which 28 -3983-

1 creates the problem, as the lack of planning for the growth? 2 A Well, that's a reasonable statement. 3 In order to determine the socioeconomic impact upon the 4 Colstrip area and its environs in Rosebud County, you knew, 5 did you not, that the Westinghouse folks determined to use 6 basically an economic profile to make their analysis? 7 Inasmuch as that was the first environmental analysis that 8 I was ever connected with, and not knowing what would be 9 required in an analysis such as this, this was prepared pri-10 marily because we thought we'd have to have an economic -- or 11 a Westinghouse environmental analysis made for federal 12 agencies. This being a part of what environmentalists today 13 now study in their reports, I can't comment too much on that, 14 because that is not my expertise. I assume that what they 15 were doing was correct and proper and necessary. 16 Would that that would have been true for all of us to make 17 those assumptions, sir, but at the meeting in the spring 18 of 1974, do you recall Mr. Beisel addressing himself, and 19 Dr. Wright chiming in, on the fact that the measurements of 20 socioeconomic impacts in the Colstrip area were best found 21 feasible to study with an economic profile? 22 A I don't remember that statement as you have it there. Q You don't deny that? 23 What's that? A 24 25 0 You don't deny it, either? No, I don't deny it. I just don't remember it. 26 A Q Okay. Do you recall Dr. Wright referring to the fact that 27 we could all do another five years of work on the project 28 -3984-

profitably, in terms of studying the impact? 1 I imagine that to be so. They could if they had the time A 2 and the money to do it. 3 But Dr. Wright's conclusion at that meeting was that they Q 4 only had the money for one study, right? 5 That's right. A 6 Of course, the Westinghouse folks felt that there was a 7 limitation upon the manner in which they would study the 8 reactions of folks in Montana, because they were strangers 9 and were not here fulltime in order to gauge those reactions; 10 you recall that concern, don't you? 11 Yes. A 12 With respect to the statistical analyses made by Westinghouse 13 to try to determine attitudes in the Colstrip area, do you 14 recall Mr. Sukoff making the statement that they could not 15 strongly support the statistical statements in their analysis? 16 No, I don't recall that statement. That's been quite awhile 17 ago. 18 Do you remember the size of the sample that they were dealing Q 19 with in their survey? 20 I would be guessing, but I imagine it's somewhere between 21 1600 and 2500. 22 Mr. Sukoff was talking about the limitation of a sample of Q 23 1500 folks -- that is a study of 1 out of every 1500 folks --24 and on that basis concerned about the statistical propriety 25 of the extrapolations that could be made; do you recall that? 26 No, I don't recall that statement. _A 27 You don't deny that, either, I assume? Q 28 -3985-

1 No, I can't deny it. A 2 Do you recall Dr. Wright's addressing himself to his concern 3 on the impact of the project, stating, "We were not concerned 4 with the influx of construction workers, building housing, 5 associated facilities, expansion of mines, construction of 6 water and sewer systems, in, for example, Forsyth, or the construction of extensive facilities in, for example, Hardin." 8 Do you recall that? 9 I don't recall it as such. A 10 That seems likely, given the understanding you had of what 0 11 the Westinghouse folks were studying? 12 A Well, they were studying the whole area. 13 There is a number of associated concerns on coal development 0 14 in Montana that were not addressed, of course, in the 15 Westinghouse study; isn't that true? 16 That's correct. A 17 0 Do you remember the little discussion with Dr. Wright in which 18 he purchased some tobacco on the day of the meeting and he 19 commented that that was the first occasion that he realized 20 that there was no sales tax in Montana? 21 A No, I don't remember that. 22 0 I think his exact words were, "Well, isn't that interesting, 23 a state without a sales tax." Did it strike you, Mr. Evans, 24 that the director of the Westinghouse Environmental Systems 25 department, Dr. Wright, should have been better informed on 26 such a question as whether there was a sales tax in Montana? 27 A Oh, I don't think so. That didn't concern me at the time, 28 and it doesn't concern me right now. -3986-

1 lines on human beings. Is that still your view? A Yes. 3 Have you informed yourself since April of last year, Mr. 4 Evans, on testimony that has been elicited at a hearing 5 before the New York State Public Service Commission on the 6 genetic effects of transmission line impact? 7 No, I have not. I'm sure that on that question you ought to 8 consult with Bob Ender. Now, I may have misunderstood your 9 preceding question. 10 Q Do you want me to go over it again for you? 11 Well, maybe I gave you the wrong answer. Could you repeat 12 the question before this last one? 13 O Is it correct, my understanding, that as of April of last 14 year the Colstrip applicants were not intending to do anything 15 different in the construction of transmission lines as a 16 result of any information obtained on the effect of trans-17 mission lines on human beings? 18 Well, to answer that question more correctly, we know of no A 19 ill effects on human beings. That's what I understood your answer to be. I understand 20 Q 21 your answer now to be, in addition, that since April of 1975 22 you have learned of nothing that would change the thinking that you had at that time? 23 24 A That's correct. And specifically, I take it that you are not informed on 25 26 testimony elicited within the last several months before the New York State Public Service Commission, on the genetic 27 effects on human beings from transmission lines? 28 -3988-

No, I'm not. A 1 The proposed transmission lines in connection with this 2 Colstrip project for units 3 & 4 are the first such lines that 3 will be under the sponsorship or operation of the Montana 4 Power Company; is that correct? 5 At that voltage, yes. 6 The conductor that you have decided to use for the transmission Q 7 line is called a Mallard conductor, is it not? 8 That is correct. A 9 Is there a number that you use in connection with that? Q 10 Well, it's 795 mcm. A 11 What does 795 mean? Q 12 It's 795 million circular mills. A 13 And that's a size configuration on the conductors used for Q 14 the transmission of the power that requires building larger 15 towers than you would otherwise have to build with smaller 16 conductors; is that right? 17 Well, it has a larger diameter and a larger weight per foot A 18 so necessarily you would have more steel in your structures --19 not necessarily higher structures. 20 But they have to be structures of greater strength? Q 21 Greater strength, yes. A 22 In the course of the preparation of the Westinghouse environ-Q 23 mental analysis, there were drafts that went back and forth 24 from you and Westinghouse and Charles T. Main Company, looking 25 over some of the preliminary language that was suggested for 26 various parts of the analysis; you recall that, don't you, sir? 27 I sure do. A 28 -3989-

1 And on one particular area in the Westinghouse analysis there Q was discussion about the need for special care for the place-3 ment and concealment of transmission lines near aesthetically 4 sensitive areas. Do you recall that having been crossed out from the draft and not appearing in the final? 6 Well, since our meeting in April -- I was aware of that at A 7 that time. That's when you drew it to my attention. But 8 since then I haven't seen anything about it, but it was 9 scratched out according to the report that you had. 10 In a parallel section dealing with the preservation of 0 11 foliage, you recall, do you not, Mr. Evans, from our meeting 12 last April, that a correction to the draft inserted the 13 language "if destroyed" with respect to the foliage? 14 A That's correct. That was in my deposition. 15 Yes. Why was that done? Q 16 I can't give you the answer on that. There were a lot of 17 people who reviewed those drafts. 18 Basically, Mr. Evans, in those draft reviews, as to the two 19 sections, for example, that I have referred to at this point, 20 we were talking there, were we not, about guidelines that 21 would be provided for the people who would construct the 22 transmission lines? 23 That's correct. A And your understanding was that those guidelines would not 24 be binding upon the Charles T. Main Company in doing the 25 26 engineering for the transmission lines, unless they also had the contract for construction management; right? 27 Well, actually, I'm not so sure they'd be binding on them at 28 -3990-

1 that time, either, even though they had the construction 2 management. 3 Good, that was the next point I wanted to get to. 4 The contractor that would be constructing the line would be A 5 required to adhere to those guidelines. It would be the 6 responsibility of Charles T. Main if they were the managers 7 of construction to see that the contractor was adhering to 8 the guidelines. 9 Let's just take it one step at a time. You've anticipated 10 my next question. I take it your answer to my first question 11 in this area is that those guidelines certainly were not 12 binding upon the Charles T. Main Company at that time? 13 That is correct. A 14 Has the construction management contract been awarded yet? 0 15 A Not for the transmission lines that we're speaking of; that 16 is, all the way to Hot Springs. 17 Charles T. Main Company is still interested in that job, is Q 18 it not? 19 Yes, they're very interested in it. A 20 And you would think that they'd be a good candidate to receive Q 21 the contract, would you not? 22 I would assume so. A Further in the drafts with respect to the guideline areas in 23 Q transmission line route construction, there was discussion in 24 25 a preliminary form of draft that the areas through which the transmission line would go should be restored to a condition 26 as nearly as possible to its original form. The phrase 27 "as nearly as possible to its original condition" was stricken 28 -3991-

1 from the draft. Do you know why? 2 Well, I can't answer why it was stricken from the draft, no. A 3 It was your view last April, was it not, that that phrase 4 would be irrelevant? 5 A That's right, and it still is. 6 Westinghouse had the responsibility for putting the analysis 7 together, but you would expect that Westinghouse would rely upon Charles T. Main in looking at the transmission line 8 9 aspects of environmental impact, because Charles T. Main had 10 more expertise in construction and construction methods than 11 Westinghouse had? 12 That's true. A When we spoke last April, sir, you had no concern at that 13 time that there was any reason to be disturbed about the 14 15 involvement of Charles T. Main in drafting guidelines which 16 it might have to implement under a construction management contract. Do you have any concern about that now? 17 18 No, I don't. I'll tell you why. A 19 Sure. Q 20 I expect that the Forest service and the Department of Natural 21 Resources are going to have guidelines, like they have on 22 the existing double circuit line that we have to adhere to, 23 and regardless of what Westinghouse or anyone else has put in there as guidelines; these were recommendations to the 24 State, as that that might be looked at. This was for the 25 State to use in the preparation of their EIS. 26 By the way, when we talk about the 500 kv lines we should be 27 clear, should we not, for the record that we're talking about 28 -3992-

a system that has a capacity of taking 500 to 565 to 580 1 kv. over the system, are we not? 2 Would you repeat the last part? 3 The last part was "are we not"? 4 Well, I think that --5 Do you want the substantive part? Q 6 Well, I can't answer the question the way you phrased it, 7 because you said millivolts. 8 No, kilovolts. Q 9 Oh, pardon me. When you speak of a 500 kv. system it can be 10 anywhere between 500 or 580, like you just stated. 11 a correct statement. 12 Okay. In looking at these guidelines, Einar Greve was the 13 head honcho for the Charles T. Main Company during much of 14 the preliminary steps before he transferred out to Tucson 15 Gas & Electric Company, was he not? 16 That's correct. A 17 Do you recall Mr. Greve's view that the guidelines as proposed 18 by Westinghouse were too specific and too detailed, attempting 19 to establish single solutions for coping with each of the 20 environmental impact problems? 21 That's right; I remember that. 22 You agreed with that, did you not? Q 23 That's right. A 24 Sure, because in your view, as well as Mr. Greve's, it 25 simply isn't practical to enumerate all the specific solutions 26 to problems that may be encountered? 27 A That's correct. 28 -3993-

- And as a result of that view, you in turn hold the view, 0 do you not, Mr. Evans, that some of the guidelines that are stated in the environmental analysis issued in November of 1973 are really a waste of time, although some of them might be quite good? Oh, I maintain some of them are very good. I beg your pardon? Q
- And some of them are really a waste of time? And some of them are a waste of time. That's my personal A opinion.
- Yes. Let's talk briefly, sir, about the subject of right-of-Q There have been a number of figures used from time to time as to the extent of right-of-way for the transmission line. In your view, and again it could be your personal opinion in your professional position, 300 feet for a rightof-way should be sufficient about 95% of the time; is that right?
- Well, that's the statement I made in my deposition, and I A stick to that.
- What about the other 5% of the time? Q

Some of them are very good.

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- Because of not knowing where the lines are, and not knowing A what the terrain is like, maybe some of the guy wires might fall out of that, conceivably. It could be very possible. If you're in a side slope area where a guy wire will go down the side of the mountain, it could exceed that 300 feet.
- Q Is one of the reasons for concern on the distance of the right-of-way of the transmission lines, Mr. Evans, that there

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1 are environmental impacts, such as radio interference, if 2 a line is too close to somebody? 3 Yes. A On the engineering information which we discussed during 4 Q 5 your deposition last April, the C. T. Main folks in discussion 6 with Westinghouse thought that the 100-foot clearance was a 7 little bit larger than they should have to live with, and they 8 preferred a 65-foot clearance in order to minimize noise. 9 Do you remember that? 10 I remember that. A 11 How do you feel about that? Q 12 I'm not too concerned with it because of the fact that we A don't have residents that close to that transmission line, or 13 we're not contemplating that it would be that close to the 14 transmission line. 15 16 None at all? Q None at all. 17 A Really? Do you think that's Mr. Ender's view, too? 18 Q 19 A Well, I wouldn't know. You'll have to ask Bob when he's here. 20 Okay. You sort of rely upon the folks from Charles T. Main to make a judgment like that, don't you? 21 I rely on both Charles T. Main and Westinghouse, because we 22 A hired them as consultants, and after all, if we didn't think 23 they had the expertise, we shouldn't have hired them. 24 You'd agree with the general proposition, would you not, Mr. Q 25 Evans, that the shorter the distance from the outer perimeter 26 to the edge of the right-of-way, the greater the possibility 27 of problems on a noise level? 28 -3995-

- A Depending on the signal strength I would expect that.
- On the subject of radio interference, TV interference, corona loss, and ozone problems, there was some discussion back and forth between Westinghouse and the C. T. Main folks wherein the initial draft from Westinghouse said, "The radio interference design criteria (acceptable corona noise level at the edge of the right-of-way) is dependent on the broadcast signal strength, acceptable signal-to-noise ratio, and population density along the proposed line route." That was crossed out by the C. T. Main people in their form of response. Do you know why that was the case?
- A What was crossed out?
- Q What I just read.
- A The whole thing?
- 15 Q Yes.

- A No, I do not know the answer to that. Mr. Ender might.
 - After we had had a chance to take the depositions of the people from the C. T. Main Company, they supplied some information at our request which included the review of the estimated access roads that would be required from Broadview to Hot Springs, and found temporary roads off of the right-of-way, approximately 8 miles; temporary roads on the right-of-way, about 60 miles; permanent roads off the right-of-way, about 8 miles; and permanent roads on the right-of-way, about 8 miles. I think you first saw that when we had a chance to talk when your deposition was taken a few weeks after this information was supplied to us. Do you remember that, sir?
- A I remember that.

Now, that was the first knowledge that you had of the number 2 and extent of access roads on the right-of-way between Broad-3 view and Hot Springs. Why hadn't you known about that before 4 then, Mr. Evans? 5 I can't truly understand why I should become so involved in 6 something when we don't know where the transmission line is 7 going to be. After we have a corridor selected and we have a centerline established, that will be the time that we know 9 that information, and only at that time. The rest of it is 10 purely a guess, assuming that we can put the line where we 11 had a preferred route, and that was in a 3-mile corridor. 12 That is not centerlined. 13 Okay. Do you remember, Mr. Evans, as one of your functions 14 as the project coordinator, advising the representatives of 15 the other four applicants on some alternatives that they should 16 consider for delaying the Colstrip units 3 & 4? 17 Well, we've had so many communications with the five companies. 18 I suppose that if you have a copy of a letter, why, I did, 19 but right off hand I can't bring that to mind. What were 20 the alternatives that I --21 I refer you to Exhibit No. 5 to your deposition of April 17, 22 1975. That was a letter of November 19, 1974, that you wrote 23 to the Vice Presidents of the other four companies, explaining the alternatives to them. 24 What were the alternatives that I --25 Well, as you saw it, Mr. Evans, they were based upon what 26 Bechtel had told you in its letter of November 14, 1974. 27 28 that refresh your recollection a little bit more now? -3997-

No, it doesn't, because in all probability this letter was A 2 prepared for me by Mr. Labrie, if it comes from Bechtel. 3 Right. The way I get that, Mr. Evans, you were trying to 4 explain in hard dollars, cost calculations, for the other applicants what their alternatives were on the delays of 6 the Colstrip units 3 & 4, as discussed in that Bechtel letter. 7 Is that how you read it? 8 This is a communication that was forwarded by Mr. Labrie to A 9 me for transmittal to the five presidents. The details of 10 this I'm not familiar with, and the reason why is that in this 11 phase of it, which pertains primarily to the generation, that was Bob's function. 12 I understand. As you conveyed the information to the other 13 applicants, however, based upon the material that Mr. Labrie 14 prepared for you, you looked at, as of November 19, 1974, 15 16 based upon the Bechtel discussion of alternatives as of 17 November 14, 1974, the prospect of delaying unit No. 3 for 18 one year and unit No. 4 for ten months, and the prospect of 19 delaying unit No. 3 for nine months and accepting unit No. 4 one month early and storing it for one year? 20 21 That's correct. Those were two of the four alternatives described in Bechtel's 22 0 letter? 23 That is correct. 24 Now, on page 3 of that letter, Mr. Evans, you stated a 25 recommendation -- I take it it was not your personal recom-26 mendation, but that of Mr. Labrie and Mr. Hofacker, in 27 particular -- that the applicants should proceed with the 28

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1 scheduled delay in accordance with Alternate 2 in the 2 Bechtel letter, which was to delay the unit for one year. 3 Is that right? 4 At that period in time, yes; that was correct. A 5 What you were looking at was cancellation costs or delaying Q 6 costs as a result of that kind of decision? 7 A That's correct. 8 And in particular, the major item that you were talking about Q 9 as of that time was what? 10 Inasmuch as I didn't work on the details, I don't know, but A 11 it says in the letter the turbine generator. 12 And that, of course, is one of the major items for the Q 13 generation complex, isn't it? 14 A That's correct. When last we took your deposition, Mr. Evans, you were then 15 Q 16 of the mind that there were no means that you intended to employ for monitoring the environmental effects of your 17 18 transmission lines, other than a twice-yearly inspection by airplane; would that be correct? 19 20 Not totally correct. Like I told you in my deposition, from A the operation of the system we monitor the voltage of the 21 22 substations we referred to; we monitor the line current, the position of the breaker, and alarms that might be trans-23 mitted over our microwave system to the dispatcher. We're 24 going to patrol the line, which is a general practice of the 25 operating department, to patrol it twice a year, in the 26 spring and fall. 27 Do you have your deposition there handy, Mr. Evans? 28 Q -3999-

page 122. You're recalling quite accurately the deposition testimony of some 9 or 10 months ago. I take it you've reviewed it recently?

- A I sure did, but not enough.
- Your last answer I think could be corrected a little bit from looking at the deposition testimony on line 22 of page 122. The question I asked you was, "Was it your testimony that after construction it is intended no monitoring of the transmission lines to what if any environmental effects are occurring?" and after repeating the question for you, your answer at that time was, "I think that what should be said there is that we intend to monitor the transmission line by air patrols, maybe twice a year." That's true, isn't it, sir?

 A That's true.

MR. SHENKER: I have no further questions of Mr. Evans, and I have no objection to the tendered exhibit, No. 105.

HEARINGS EXAMINER: Very well. I won't act on it till Mr. Meloy has completed his cross-examination.

MR. PETERSON: I didn't know that Mr. Evans was going to have the pleasure of having Mr. Meloy examine him.

Cross, by Northern Cheyenne Tribe, Inc.

By Mr. Meloy:

Q I just have a few short questions. Mr. Evans, did Mr.

Hofacker know that you had prepared Exhibit 105 at the time
he testified? What relationship does Mr. Hofacker have in

the Power Company organization structure with regard to 1 yourself? 2 Well, he's my boss. A 3 Okay. My question is, did Mr. Hofacker know that you had Q 4 recalculated the estimated total cost of the transmission 5 project, Colstrip to Hot Springs, at the time he testified 6 in this proceeding? 7 I'm not 100% sure of that. What we had done was just to A 8 escalate that to show what the additional cost for delay in 9 the construction of the transmission lines would be, and 10 I'm not sure whether Mr. Hofacker has a copy of that or not. 11 Well, Mr. Hofacker told us that one of the exhibits that 12 he had previously put in which included data relating to 13 transmission project costs, Colstrip to Hot Springs -- told 14 us that he hadn't redone that exhibit over this period of time, 15 because the comparable costs in his estimation of shipping 16 were not great enough for him to recalculate it. 17 Well, there's an increase there from -- I think it's \$189 A 18 million to \$214 million. 19 A 13.4% increase? Q 20 Which is purely and primarily an escalation and interest A 21 during construction. 22 Did you prepare the previous estimate of \$189 million? Q 23 You're asking me personally if I prepared it? No, I did A 24 not prepare it. My staff prepared it. 25 Your staff? Q 26 Engineers in the department. A 27 Do you know the factors which were considered when that Q 28 -4001-

1 \$189 million figure was calculated? Generally, yes. It's the materials of the transmission line 3 and the engineering that goes into it, and the labor involved, and these, as you know, are our best guesses and estimates. 5 And it's important to make this kind of an estimate in order 6 to know what is the best alternative, cost-wise? 7 A That's true. 8 When the original \$189 million figure was calculated, and Q 9 when you escalated that amount by 13.4%, I think you told 10 Mr. Shenker that was done within the last 5 weeks? 11 That's correct, and if I remember correctly, I believe Mr. A 12 Hofacker testified prior to that time. Now, I'm not positive 13 of the date that he came over here, but I'm sure -- or I feel 14 quite sure that it could have been before we submitted this 15 and before we re-estimated it. 16 Does the estimate include the costs of acquisition of right-17 of-way? 18 Yes, it does. Acquisition of right-of-way, road construction, 19 steel towers for the transmission lines, the conductor, 20 the conductor assessories --21 Do you know on what basis your staff people predicted the Q 22 costs for the acquisition of right-of-way? Right offhand I'd have to see details on it, and at this 23 A particular period in time I'd be guessing, but I don't think 24 it's over maybe \$5,000 a mile for the right-of-way. 25 Your staff people, though, generally you can say that your 26 staff people use the method of evaluation presently used by 27 District Courts in this state in condemnation proceedings, or 28

-4002-

1 how did you come up with the \$5,000 figure? 2 No, we don't use the figure that you mentioned first. We use 3 the figure that we get from our land department as to what 4 the possible cost is for a structure in this type of an area. 5 Did you know that your company was involved in litigation 6 which has been presented to the Supreme Court and on which 7 the Supreme Court issued an opinion last Thursday on valuation 8 of properties for utility condemnation purposes? 9 I was apprised of that. 10 What was the result of that decision? Q 11 Well, if I told you what the result was, it would be rumors. 12 I haven't read or I haven't seen the decision, but I under-13 stand that they were awarded the amount of money that they 14 requested. If I told you that that amount of money was based on compara-15 Q ble sales data of residential tracts, even though the property 16 17 to be condemned was agricultural land, that would have an 18 effect on future valuations of property, would it not, in this state, as far as transmission rights-of-way are concerned? 19 20 I wouldn't guess as to what the effect might be. 21 Well, if the Supreme Court decision permitted data which --22 evidence in a condemnation hearing which permitted the defendant land owner to take the value of his property based 23 on its sales value as residential tracts, as opposed to its 24 sales value as agricultural land, that might have a fairly 25 substantial impact on the amount and the cost of acquiring 26 that right-of-way, would it not? 27 MR. PETERSON: I'm going to object to this question 28 -4003-

wolfe v. Montana Power Company, and as being improper to the inquiry before the Board of Natural Resources because the evidence is too indefinite to show that the situation that was in the Wolfe case is comparable to the Colstrip preferred corridor.

MR. MELOY: Mr. Davis, I had phrased that as a hypothetical question. I think the legal question of whether or not the Supreme Court has restated how utility corridors are supposed to be valued is something that we can argue later. My question to the witness here is, if in fact the results of that Supreme Court decision is to change the valuation method, would that not have an effect on his estimate of construction costs. And that is important to the Board of Natural Resources, because it is indeed one of the things that Mr. Hofacker attempted to persuade in his testimony, it was one of the alternatives the Power Company considered.

HEARINGS EXAMINER: Objection overruled. You can answer the question. Did you ask the question as to the manner in which he arrived at the figure he's using in Exhibit 105?

MR. MELOY: Yes.

HEARINGS EXAMINER: Okay, you can answer the question.

- A Would you repeat the question?
- Okay. The value that you arrived at in Exhibit 105 included the cost of acquisition of property. You told us

that it did. 1 A Right. 2 Okay. If the method by which evidence were received in a 3 hearing in Montana in a condemnation proceeding were changed 4 by the Supreme Court so that new values, such as values for 5 resale for residential purposes, were permitted to be sub-6 mitted to the jury in those cases, would that have an effect 7 on your calculations in Exhibit 105, for the total estimated 8 cost of the transmission project? 9 If the price was higher than we estimated, yes. It would 10 have an effect. 11 You wouldn't have known about this decision when you made up Q 12 your --13 It just came out last week, didn't it? And however, we as 14 engineers rely on our land department to make the valuation 15 in the right-of-way cost, not us. 16 MR. MELOY: I have no further questions. 17 MR. PETERSON: May I have a few minutes? 18 HEARINGS EXAMINER: Yes, you may. 19 (BRIEF RECESS) 20 21 Redirect, by Applicants 22 By Mr. Peterson: 23 Mr. Evans, with regard to Exhibit No. 105, you have testified, 24 I believe, that the figure of \$211,169 per mile did not 25 include any cost from Broadview to Colstrip. Is that correct? 26 I may have made that statement, but it does include, like 27 shown at the top, a 500 kv. line from Colstrip to Hot Springs, 28 -4005-

1 and a second one is Broadview to Hot Springs No. 2 line. 2 Now, that does not include the cost of the double circuit 3 230 kv. line that we're now constructing. This is for a 4 total cost of 745 miles of transmission. 5 But the figure does include the second line that would be Q 6 required to be constructed in the event that 3 & 4 are 7 operated? 8 A That is correct. 9 With regard to the distribution costs not being included in 0 10 the figures, why is that? 11 A The reason that the distribution cost is not figured in the 12 figure of the Colstrip plant and transmission is that the 13 existing distribution would be sufficient, and if not suf-14 ficient, if it is to meet our projected loads in the future, 15 why, we will require additional distribution. But that 16 wouldn't vary if we didn't have this project and we had 17 another source of generation and another source of transmis-18 These distribution costs would go on just the same. 19 Likewise, there are no figures in there for distribution 20 primarily because the other four utilities involved, we 21 expect that their distribution facilities are the same. 22 They are either adequate or to meet their projected load 23 they'd have to have additional distribution, regardless of 24 whether 3 & 4 went. 25 All right, now with regard to the discussion that you had 26 as to an operating level of these lines being at 580 kv. 27 How do you compute that figure? Normally that figure of 580 is approximately 10% above 28 A

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1	the normal operating voltage of 525. We wouldn't intend to
2	operate our system at any 580 or 585. I would expect that
3	our voltage will range between 500 and 550, depending on
4	the loading conditions. At light load periods, it might be
5	550. At heavy load periods it might be down around 500.
6	This is usually figuring a nominal voltage of 525, plus or
7	minus 5% that is 5% above or 5% below.
8	MR. PETERSON: That's all I have.
9	MR. SHENKER: No questions.
10	HEARINGS EXAMINER: Mr. Meloy.
11	MR. MELOY: No questions.
12	HEARINGS EXAMINER: Thank you. Very well, Exhibit
13	105, Applicants', is admitted. You are excused, sir.
14	(WITNESS EXCUSED)
15	HEARINGS EXAMINER: Any other witnesses, sir?
16	MR. PETERSON: No, Mr. Davis.
17	HEARINGS EXAMINER: All right, we'll recess until
18	9:00 o'clock in the morning.
19	
20	(RECESS AT 4:15 P.M.)
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